

Portfolio Budget Statements 2022–23
Budget Related Paper No. 1.14D

Parliamentary Budget Office

Budget Initiatives and Explanations of
Appropriations Specified by Outcomes
and Programs by Entity

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Amanda Bruce, Assistant Parliamentary Budget Officer, (02) 6277 9520.



Parliamentary
Budget Office

Stein Helgeby
Parliamentary Budget Officer

Senator the Hon Slade Brockman
President of the Senate
Parliament House
CANBERRA ACT 2600

The Hon Andrew Wallace MP
Speaker of the House of Representatives
Parliament House
CANBERRA ACT 2600

Dear Mr President and Mr Speaker

I hereby submit Portfolio Budget Statements in support of the 2022–23 Budget for the Parliamentary Budget Office.

I present these statements to provide accountability to the Parliament and, through it, the public.

Yours sincerely

Stein Helgeby
16 March 2022

Abbreviations and conventions

The following notation may be used:

NEC/nec	not elsewhere classified
-	nil
..	not zero, but rounded to zero
na	not applicable (unless otherwise specified)
nfp	not for publication
\$m	\$ million
\$b	\$ billion

Figures in tables and in the text may be rounded. Figures in text are generally rounded to one decimal place, whereas figures in tables are generally rounded to the nearest thousand. Discrepancies in tables between totals and sums of components are due to rounding.

Enquiries

Should you have any enquiries regarding this publication please contact Anupam Sharma, Chief Finance Officer, Parliamentary Budget Office on (02) 6277 9256.

Links to Portfolio Budget Statements (including Portfolio Additional Estimates Statements and Portfolio Supplementary Additional Statements) can be located on the Australian Government Budget website at: www.budget.gov.au.

**User Guide
To The
Portfolio Budget Statements**

User guide

The purpose of the 2022-23 *Portfolio Budget Statements* (PB Statements) is to inform Senators and Members of Parliament of the proposed allocation of resources to government outcomes by entities within the portfolio. Entities receive resources from the annual appropriations acts, special appropriations (including standing appropriations and special accounts), and revenue from other sources.

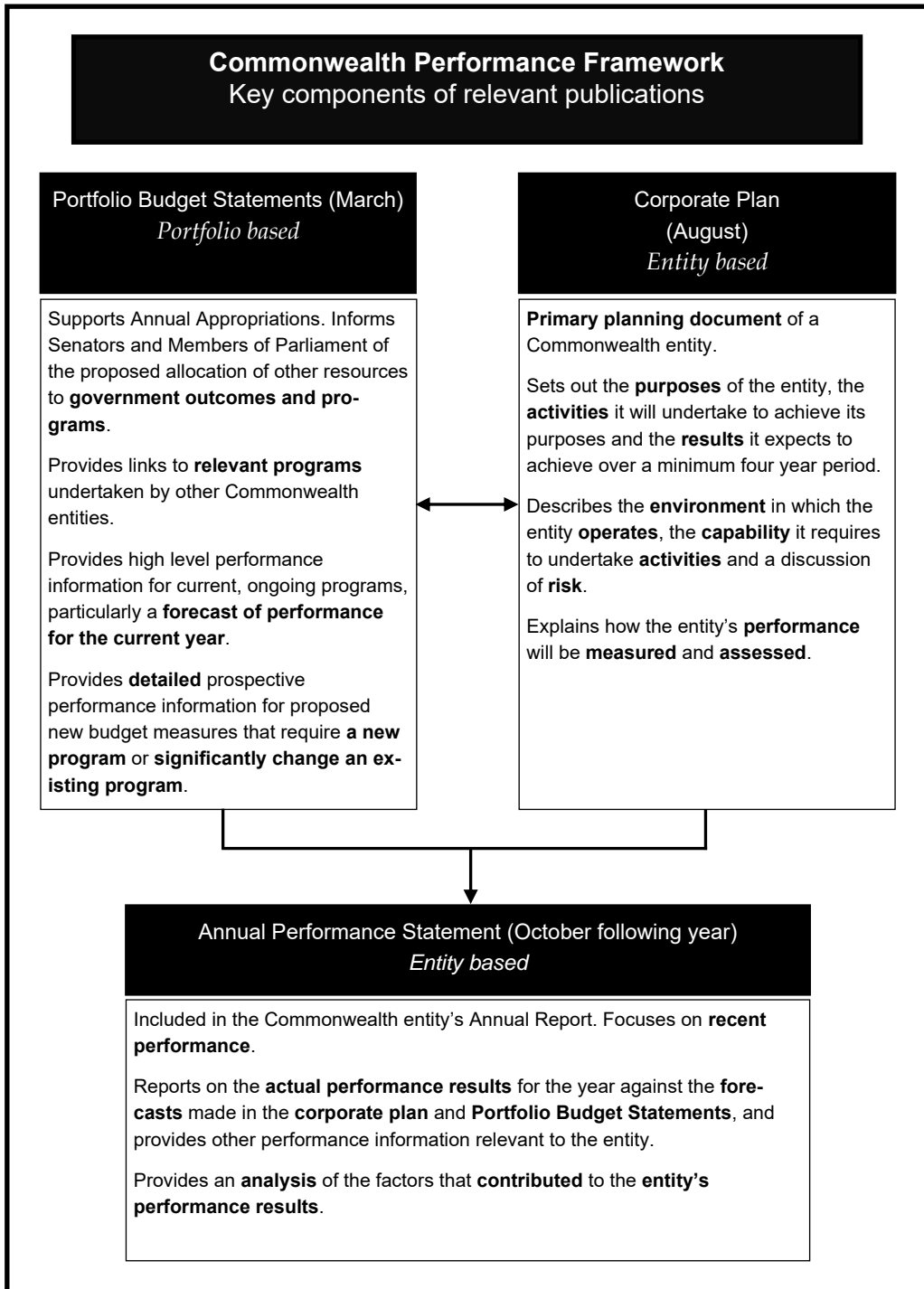
A key role of the PB Statements is to facilitate the understanding of proposed annual appropriations in Appropriation Bills (No. 1 and No. 2) 2022-23 (or Appropriation (Parliamentary Departments) Bill (No. 1) 2022-23 for the parliamentary departments). In this sense, the PB Statements are Budget related papers and are declared by the Appropriation Acts to be 'relevant documents' to the interpretation of the Acts according to section 15AB of the *Acts Interpretation Act 1901*.

The PB Statements provide information, explanation and justification to enable Parliament to understand the purpose of each outcome proposed in the Bills.

As required under section 12 of the *Charter of Budget Honesty Act 1998*, only entities within the general government sector are included as part of the Commonwealth general government sector fiscal estimates and produce PB Statements where they receive funding (either directly or via portfolio departments) through the annual appropriation acts.

The Commonwealth Performance Framework

The following diagram outlines the key components of the Commonwealth performance framework. The diagram identifies the content of each of the publications and the relationship between them. Links to the publications for each entity within the portfolio can be found in the introduction to Section 2: Outcomes and planned performance.



Department Overview

Parliamentary Budget Office overview

Department responsibilities

The purpose of the Parliamentary Budget Office (PBO) is to inform the Parliament by providing independent and non-partisan analysis of the budget cycle, fiscal policy and the financial implications of proposals.

The Parliamentary Budget Officer, under the Presiding Officers, is responsible for leading and managing the PBO.

As set out in the *Parliamentary Service Act 1999*, the Parliamentary Budget Officer has the following functions:

- outside the caretaker period for a general election, to prepare policy costings and undertake budget analysis on request by Senators and Members, with the requests and the PBO's responses to be kept confidential if so directed by the requestor
- during the caretaker period for a general election, to prepare costings of publicly announced policies on request by authorised members of parliamentary parties or independent parliamentarians, with the requests and the PBO's responses to be made public
- to prepare submissions to inquiries of parliamentary committees, on request by such committees, with the requests and the PBO's response to be made public
- after a general election, to prepare a post-election report that analyses and summarises the budget impacts of the election commitments of designated parliamentary parties
- to conduct and publish research on the budget and fiscal policy issues.

Entity resources and planned performance

Parliamentary Budget Office

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Parliamentary Budget Office

Section 1: Entity overview and resources

1.1 Strategic direction statement

The Parliamentary Budget Office (PBO), as an independent and non-partisan institution, engages with the Parliament to help improve the integrity of the policy development process, better inform public policy debates and strengthen budget and fiscal policy transparency.

To support the 2022–23 Portfolio Budget Statements (PB Statements) and in accordance with section 64Q of the *Parliamentary Service Act 1999*, the Parliamentary Budget Officer, in consultation with the Joint Committee of Public Accounts and Audit, will prepare a work plan for the PBO setting out:

- the priorities for the PBO for the 2022–23 financial year
- protocols for the allocation of resources for the PBO during the financial year.

This information will be incorporated into the PBO's 2022–23 Corporate plan, to be released before 31 August 2022.

Ahead of the release of the 2022–23 Corporate plan, section 2 of the 2022–23 PB Statements provides detail on the PBO's outcome and planned performance.

1.2 Entity resource statement

Table 1.1 shows the total funding from all sources. The table summarises how resources will be applied to the PBO.

Information in this table is presented on a resourcing (that is, appropriations/cash available) basis, whilst the 'Budgeted expenses for its Outcome' table in Section 2 and the financial statements in Section 3 are presented on an accrual basis.

Table 1.1: PBO resource statement — Budget estimates for 2022-23 as at Budget March 2022

	<i>2021-22 Estimated actual \$'000</i>	2022-23 Estimate \$'000
Departmental		
Annual appropriations - ordinary annual services (a)		
Prior year appropriations available	4,488	4,188
Departmental appropriation	9,269	8,823
Total departmental annual appropriations	13,757	13,011
Total departmental resourcing	13,757	13,011
	<i>2021-22</i>	2022-23
Average staffing level (number)	48	44

All figures shown above are GST exclusive - these may not match figures in the cash flow statement.
Prepared on a resourcing (i.e. appropriations available) basis.
(a) Appropriation (Parliamentary Departments) Bill (No. 1).

Section 2: Outcomes and planned performance

The Parliamentary Budget Office (PBO) outcome is described in section 2.1, specifying the performance indicators and targets used to assess and monitor the performance of the PBO. This performance information will be further detailed in the PBO's 2022–23 Corporate plan.

The outcome described at section 2.1 provides detailed information on expenses broken down by funding source.

Note:

Performance reporting requirements in the Portfolio Budget Statements are part of the Commonwealth performance framework established by the *Public Governance, Performance and Accountability Act 2013*. It is anticipated that the performance measure described in Portfolio Budget Statements will be read with broader information provided in an entity's corporate plans and annual performance statements – included in Annual Reports – to provide a complete picture of an entity's planned and actual performance.

The most recent corporate plan for PBO can be found at:

https://www.apb.gov.au/About_Parliament/Parliamentary_Departments/Parliamentary_Budget_Office/About_the_PBO/Corporate_information/Corporate_plans/Corporate_plan_2021-22

The most recent annual performance statement can be found at:

https://www.apb.gov.au/About_Parliament/Parliamentary_Departments/Parliamentary_Budget_Office/About_the_PBO/Corporate_information/Annual_reports/Annual_Report_2020-21

2.1 Budgeted expenses and performance

Outcome: Inform the Parliament by providing independent and non-partisan analysis of the budget cycle, fiscal policy and the financial implications of proposals

Budgeted expenses

This table shows how much the PBO intends to spend (on an accrual basis) on achieving its outcome, broken down by funding sources.

Table 2.1.1: Budgeted expenses for its Outcome

	2021-22 Estimated actual \$'000	2022-23 Budget \$'000	2023-24 Forw ard estimate \$'000	2024-25 Forw ard estimate \$'000	2025-26 Forw ard estimate \$'000
Program 1: PBO - Departmental - Outcome 1					
Departmental expenses					
Departmental appropriation	9,269	8,823	8,874	9,454	9,014
Expenses not requiring appropriation in the Budget year (a)	463	469	476	476	476
Departmental total	9,732	9,292	9,350	9,930	9,490
Total expenses for Outcome 1	9,732	9,292	9,350	9,930	9,490
	2021-22	2022-23			
Average staffing level (number)	48	44			

(a) Expenses not requiring appropriation in the Budget year are made up of depreciation expenses and resources received free of charge.

Note: Departmental appropriation splits and totals are indicative estimates and may change in the course of the budget year as government priorities change.

Table 2.1.2 below details the performance criteria for the PBO program.

Table 2.1.2: Performance criteria for its Outcome

Outcome – Inform the Parliament by providing independent and non-partisan analysis of the budget cycle, fiscal policy and the financial implications of proposals		
Program 1.1 – Parliamentary Budget Office		
The PBO provides all parliamentarians access to confidential costing and budget analysis services to improve the quality of the public policy debate. The PBO publishes research to improve public understanding of fiscal and budget policy issues and enhances transparency around the financial implications of election commitments.		
Delivery	The PBO undertakes policy costings and budget analysis on request from parliamentarians on a confidential basis. It undertakes robust analysis of fiscal and budget policy issues and publishes this research. The PBO prepares a report of election commitments after each general election. The PBO engages widely with other Commonwealth agencies to obtain information to support its research and analysis, and with a range of experts on its published reports and on methodological issues.	
Performance Information		
Year	Performance measures	Expected Performance Results
Current year 2021-22	The PBO's outputs are relevant, high quality and timely. The PBO's work is undertaken with independence, transparency and integrity.	In 2021–22, the PBO is on track to substantially achieve its targets with the following highlights, as at 31 March 2022: <ul style="list-style-type: none"> • Output volume for costings and budget analysis has been significant, although we are not on track to achieve our annual target for the median time to completion due to the completion of a number of long-standing requests. • The PBO maintained a high-quality program of published research. • The PBO's outputs continued to be referenced in the public debate, indicating that our work is relevant.
Year	Performance measures	Planned Performance Results
Budget year 2022-23	The PBO's outputs are relevant, high quality and timely. The PBO's work is undertaken with independence, transparency and integrity.	A range of indicators will inform the PBO's performance assessment, including: the extent of the demand, and efficiency in the provision of PBO's services; the PBO's contribution to the public policy debate; the transparency of PBO processes and data; and feedback from stakeholders. The performance targets will be broadly consistent to those published in the 2021-22 Corporate Plan.
2023-24 and beyond	As per 2022-23.	As per 2022-23.

Section 3: Budgeted financial statements

Section 3 presents budgeted financial statements which provide a comprehensive snapshot of entity finances for the 2022-23 budget year, including the impact of budget measures and resourcing on financial statements.

3.1 Budgeted financial statements

3.1.1 Differences between entity resourcing and financial statements

The PBO does not have any material differences between entity resourcing and financial statements.

3.1.2 Explanatory notes and analysis of budgeted financial statements

Budgeted comprehensive income statement

Under the net cash appropriation framework, the PBO receives an appropriation to meet budgeted expenses (except depreciation). This appropriation is recognised as revenue.

The PBO received a special appropriation at the time of its establishment. The special appropriation is recognised as revenue in the year the funds are spent. The associated expense is recognised in the comprehensive income statement except where the PBO has purchased assets, which are recognised in the balance sheet.

The increase in Revenue from Government in 2024–25 reflects a triennial increase in the PBO's departmental appropriation, enabling the PBO to respond to increased demand for services in line with the general election cycle.

The PBO's budgeted operating loss in 2022–23 and across the forward estimates is entirely attributable to depreciation.

The PBO has sufficient cash reserves to fund provisions and payables as they fall due across the forward estimates period.

3.2. Budgeted financial statements tables**Table 3.1: Comprehensive income statement (showing net cost of services) for the period ended 30 June**

	2021-22 Estimated actual \$'000	2022-23 Budget \$'000	2023-24 Forw ard estimate \$'000	2024-25 Forw ard estimate \$'000	2025-26 Forw ard estimate \$'000
EXPENSES					
Employee benefits	7,261	7,401	7,490	7,495	7,059
Suppliers	2,380	1,800	1,769	2,344	2,340
Depreciation and amortisation (a)	91	91	91	91	91
Total expenses	9,732	9,292	9,350	9,930	9,490
LESS:					
OWN-SOURCE INCOME					
Own-source revenue					
Other	372	378	385	385	385
Total own-source revenue	372	378	385	385	385
Total own-source income	372	378	385	385	385
Net (cost of)/contribution by services	(9,360)	(8,914)	(8,965)	(9,545)	(9,105)
Revenue from Government	9,269	8,823	8,874	9,454	9,014
Surplus/(deficit) attributable to the Australian Government	(91)	(91)	(91)	(91)	(91)
Total comprehensive income/(loss) attributable to the Australian Government	(91)	(91)	(91)	(91)	(91)

Prepared on an Australian Accounting Standards basis.

Table 3.2: Budgeted departmental balance sheet (as at 30 June)

	2021-22 Estimated actual \$'000	2022-23 Budget \$'000	2023-24 Forw ard estimate \$'000	2024-25 Forw ard estimate \$'000	2025-26 Forw ard estimate \$'000
ASSETS					
Financial assets					
Cash and cash equivalents	31	31	31	31	31
Trade and other receivables	4,365	4,365	4,365	4,365	4,365
Total financial assets	4,396	4,396	4,396	4,396	4,396
Non-financial assets					
Property, plant and equipment	1,331	1,240	1,149	1,058	967
Other non-financial assets	12	12	12	12	12
Total non-financial assets	1,343	1,252	1,161	1,070	979
Total assets	5,739	5,648	5,557	5,466	5,375
LIABILITIES					
Payables					
Suppliers	312	312	312	312	312
Other payables	161	161	161	161	161
Total payables	473	473	473	473	473
Provisions					
Employee provisions	2,530	2,530	2,530	2,530	2,530
Total provisions	2,530	2,530	2,530	2,530	2,530
Total liabilities	3,003	3,003	3,003	3,003	3,003
Net assets	2,736	2,645	2,554	2,463	2,372
EQUITY*					
Reserves	3	3	3	3	3
Retained surplus (accumulated deficit)	2,733	2,642	2,551	2,460	2,369
Total equity	2,736	2,645	2,554	2,463	2,372

Prepared on Australian Accounting Standards basis.

*'Equity' is the residual interest in assets after deduction of liabilities.

Table 3.3: Departmental statement of changes in equity — summary of movement (Budget year 2022-23)

	Retained earnings \$'000	Asset revaluation reserve \$'000	Total equity \$'000
Opening balance as at 1 July 2022			
Balance carried forward from previous period	2,733	3	2,736
Adjusted opening balance	2,733	3	2,736
Comprehensive income			
Surplus/(deficit) for the period	(91)	-	(91)
Total comprehensive income	(91)	-	(91)
of which:			
Attributable to the Australian Government	2,642	3	2,645
Estimated closing balance as at 30 June 2023	2,642	3	2,645
Closing balance attributable to the Australian Government	2,642	3	2,645

Prepared on Australian Accounting Standards basis.

Table 3.4: Budgeted departmental statement of cash flows (for the period ended 30 June)

	2021-22 Estimated actual \$'000	2022-23 Budget \$'000	2023-24 Forw ard estimate \$'000	2024-25 Forw ard estimate \$'000	2025-26 Forw ard estimate \$'000
OPERATING ACTIVITIES					
Cash received					
Appropriations	9,569	8,823	8,874	9,454	9,014
Total cash received	9,569	8,823	8,874	9,454	9,014
Cash used					
Employees	7,261	7,401	7,490	7,495	7,059
Suppliers	2,308	1,422	1,384	1,959	1,955
Total cash used	9,569	8,823	8,874	9,454	9,014
Net cash from/(used by) operating activities	-	-	-	-	-
Net increase/(decrease) in cash held	-	-	-	-	-
Cash and cash equivalents at the beginning of the reporting period	31	31	31	31	31
Cash and cash equivalents at the end of the reporting period	31	31	31	31	31

Prepared on Australian Accounting Standards basis.

Table 3.5: Departmental capital budget statement (for the period ended 30 June)

The PBO does not have any planned capital expenditure over the forward estimates.

Table 3.6: Statement of departmental asset movements (Budget year 2022-23)

	Other property, plant and equipment \$'000	Total \$'000
As at 1 July 2022		
Gross book value	1,429	1,429
Accumulated depreciation/ amortisation and impairment	(98)	(98)
Opening net book balance	1,331	1,331
Other movements		
Depreciation/amortisation expense	(91)	(91)
Total other movements	(91)	(91)
As at 30 June 2023		
Gross book value	1,429	1,429
Accumulated depreciation/ amortisation and impairment	(189)	(189)
Closing net book balance	1,240	1,240

Prepared on Australian Accounting Standards basis.